

# EVALUATION BRIEF

## FINAL EVALUATION OF THE PROJECT “ PROMOTING AN INTEGRATED GOVERNANCE RESPONSE TO COMBAT TRAFFICKING IN PERSONS AND OTHER RELATED CRIMES AT BORDER REGIONS (BORDER-TIP) ”



This evaluation brief presents a summary of the key findings, conclusions, and recommendations, as identified by the evaluator(s) for use by key stakeholders, including internally by IOM staff and externally by project partners. More details can be found in the full evaluation report.

<b>Evaluation type:</b>	Internal independent final evaluation
<b>Evaluator(s):</b>	Suarni Daeng Caya, Independent Evaluator
<b>Field visit dates:</b>	2-11 November 2020
<b>Final report date:</b>	18 December 2020
<b>Commissioned by:</b>	IOM in Indonesia
<b>Managed by:</b>	Louis Hoffmann

**Evaluation purpose:** The evaluation aims to measure and determine the project outcome and impact by analyzing the indirect result of the project, its effectiveness and efficiency throughout the implementation process, as well as the relevance of the project with respect to the Government of Indonesia’s agenda and the sustainability of the project itself.

**Evaluation criteria:** Relevance, effectiveness, efficiency, impact, and sustainability

**Evaluation methodology:** Qualitative methods with primary and secondary data collection. On the primary data collection, in-depth interviews with key informants and stakeholders in four project areas were conducted. Secondary data collection included desk reviews on the project documents, project and activity reports, minutes of meetings

### PROJECT SUMMARY

Between March 2018 and March 2020, the International Organization for Migration (IOM) Indonesia implemented a two-year project named “Promoting Integrated Governance in Combating Trafficking in Persons (TIP) and Other Related Crimes at the Border Region of Indonesia-Malaysia.” The project was funded by the Government of the United States through the Bureau of International Narcotics and Law Enforcement (INL-US Department of State). This program aims to contribute to the Government of Indonesia’s integrated response against trafficking in persons in four Indonesian-Malaysian borderland regions – Sanggau, Sambas, Kapuas Hulu (West Kalimantan) and Nunukan (North Kalimantan). In the project document, IOM stated that the project objectives would be achieved through the implementation of three inter-connected outcomes: (1) Government anti-trafficking policy and procedures at the border regions are evidence-based. In this case, the project assisted the formation of government anti-trafficking policies that are evidence based. The project produced a report on “The Profile of Trafficking in Persons in the Border Area of Kalimantan” to portray the current situation of trafficking in each target area. This Trafficking in Persons (TIP) profile report was disseminated to relevant key actors and then utilized as the basis to develop local anti-trafficking policies and procedures. As a result, each target area established a regent decree on the establishment of Anti-Trafficking Task Force (ATTF) along with the final draft of the ATTF’s Plan of Action by integrating recommendations from the TIP-profile report; (2) Indonesian frontline officers, law enforcement officials, and service providers at target border effectively identify, assist, and refer victims of trafficking. In this case, the project managed to contribute to the enhancement of the front-line officers’ understanding and capacity by conducting four training activities for frontline officers, including the police, immigration, and service provider institutions in the target areas and two training activities for the Indonesian embassy and consulate staffs in Malaysia. As a result, the frontline officers in each target area were able to identify all TIP cases using a standardized interview form. The frontline officers also had a better understanding on how referral mechanism of the victim of traffick-

### Project information:

Geographical coverage:	Indonesia (North and West Kalimantan)
Project type:	Counter-Trafficking
Project code:	CT.1175
Gender marker:	2a
Project period:	June 2018 — December 2020
Donor:	The U.S. Governments (INL)
Budget:	US 450.000

ing (VOTs) should be implemented in each district. All identified cases were properly referred to relevant service providers for further assistance and fulfillment of the VOT needs. On a criminal justice side, from all TIP cases that were investigated by the police, 80% of them were prosecuted using Indonesian anti trafficking law (21/2007) during the project period. The rest of the cases are currently under the investigation process; (3) Government and non-government actors effectively cooperate through a national and sub-national referral mechanism to protect victims of trafficking. In this part, the project assisted the local government in each target district to produce a legal document in the form of a Regent’s Decrees on the establishment of ATTF. Each decree comprehensively describes each member of ATTF’s task and responsibility. The project then facilitated the ATTF in each target area to develop victims’ referral mechanism. This referral mechanism was also introduced during the training sessions for the frontline officers. As a result, throughout the project, 50% of trafficking cases found in target districts were effectively handled and referred to the relevant institutions including IOM by the trained frontline officers. To complement district’s referral mechanism, the project also assisted the development of a joint declaration between the government of North Kalimantan province as the border region and the government of East Nusa Tenggara Province as the origin region.

### KEY FINDINGS & CONCLUSIONS

The study found the Border-TIP project “Promoting Integrated Governance in Combating Trafficking in Persons (TIP) and Other Related Crimes at Border Region Indonesia-Malaysia relevant to the government’s priority agenda. This is reflected from the National Plan of Action on Eradication of TIP Crimes 2014–2019. However, the report also suggests IOM to consider the priority agenda of each of target area where the project will be implemented more specifically because of decentralization, which could potentially lead the local governments to set aside the national interest in their respective area.

### SETBACKS

The study points out some gaps in the project implementation due to existing challenges such as 1) lack of coordination between law enforcement officers and related local authority officials, village authorities, and the involvement of paralegals in addressing trafficking-in-person cases; 2) the challenge of finding an agreement and understanding of the elements of trafficking in persons; 3) there are continuing challenges on the protection of or assistance to victims due to sectoral egos at each office/institution that respond to this issue; 4) lack of government grants to support identified trafficked victims in border areas; 5) limited social campaigning and information about trafficking in person issues. Lack of initiative from the village government to utilize village funds to increase socialization in the media using local languages; 6) lack of understanding of other criminal activities which may endanger the citizens because there are still many village officials in border regions who have special permits and who enter and exit neighboring countries freely. This places the general public, especially women and children, at high-risk of being trafficked for economic and sexual purposes.

### GOOD PRACTICES

Through this project, IOM has capacitated 196 frontline officers from various Government institutions who are responsible for citizen protection, labor migration and border management. It also provided legal counselling and assistance to 35 victims of trafficking. Among them, eight victims have received remediation through final court decisions. The project also has produced and distributed three kinds of anti-trafficking campaign materials on safe migration and TIP, engaged with 87 government and community members including members of

the youth community through information sessions on TIP and safe migration.

IOM’s close partnership with the Ministry of Women Empowerment and Child Protection and the Board for Protection of Indonesian Migrant Workers has been instrumental in facilitating smooth project implementation and buy-in from the local counterparts in four targeted districts. The local governments were willing to provide office support for IOM field staff and hosting them in their offices. This reflected the strong partnership and footprint of IOM in the four targeted areas. In addition, IOM project strategy and engagement with key counterparts at the national and regional levels have been remarkable and acknowledged positively by IOM partners. There is also a consensus from IOM counterparts at the local and national level that this program has a positive impact and contribution to the border region.

### KEY RECOMMENDATIONS

1. IOM is expected to encourage the active role of local governments.
2. Strengthen support for Regional Heads and Parliament in ratifying regional planning in the context of preventing and handling TIP and allocating regional budgets.
3. It is necessary to develop measuring tools for observing the development of the capacity post-training of trainees and the extent of their responsibilities in disseminating and providing capacity to the community or other parties.
4. Encourage the allocation of Village Funds (ADD) on a regular basis for the prevention and handling of TIP, specifically for existing cases in villages directly adjacent to Malaysia.
5. Conduct routine socialization and public awareness-raising activities on the handling of TIP .
6. It is important to enhance the awareness of law enforcement officers; specifically judges and prosecutors to ensure a victim-based approach.
7. Develop coaching clinic programs for law enforcers to mitigate high staff rotation
8. Map out best practices on integrated investigation process between BP2MI, Marine Police, Navy and Criminal Investigation Department of the Indonesian National Police.